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UNITED STATES DISTRICT COURT

NORTHERN DISTRICT OF CALIFORNIA

Before The Honorable Vaughn R. Walker, Chief Judge

Kristin Perry, et al.,

Plaintiffs,

VS.

NO. C 09-2292 VRW

Arnold Schwarzenegger, et al.,

Defendants.

San Francisco, California Friday, September 25, 2009

## TRANSCRIPT OF PROCEEDINGS

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## Friday - September 25, 2009 10:05 a.m. 1 2 THE CLERK: Calling Civil Case 09-2292, Kristin 3 Perry, et al. versus Arnold Schwarzenegger, et al. 4 Can I get appearance for the plaintiffs, please. 5 MR. DUSSEAULT: Good morning, Your Honor. Chris 6 Dusseault of Gibson, Dunn & Crutcher on behalf of the 7 plaintiffs. 8 THE COURT: Good morning. 9 MR. DUSSEAULT: Good morning. 10 11 MR. McGILL: Good morning, Your Honor. Matthew McGill of Gibson, Dunn & Crutcher for the plaintiffs. 12 13 MR. MONAGAS: Good morning, Your Honor. Enrique 14 Monagas for the plaintiffs. 15 MS. PIEPMEIER: Good morning, Your Honor. Sarah Piepmeier also with Gibson, Dunn for the plaintiffs. 16 17 MR. FLYNN: Good Morning, Your Honor. Ron Flynn, 18 City and County of San Francisco, for plaintiff intervenor City and County of San Francisco. 19 20 THE COURT: Good morning. MS. LEE: Good Morning, Your Honor. Mollie Lee, 21 City and County of San Francisco, also for the plaintiff 22 23 intervenor City and County of San Francisco. MR. GOLDMAN: Good morning, Your Honor. Jeremy 24 Goldman, Boies, Schiller & Flexner. 25

THE COURT: Very well. 1 MR. COOPER: Good morning, Mr. Chief Judge. Chuck 2 Cooper of Cooper & Kirk for the defendant intervenors. I would 3 like to introduce the Court to my colleague, Mr. Jesse 4 Panuccio. 5 MR. PANUCCIO: Good morning, Your Honor. 6 MR. COOPER: And I'd like to ask the Court's special 7 permission, since his pro hac motion is pending, that the Court 8 allow him to sit with me at counsel today above the bar. 9 THE COURT: Well, that would be fine. I trust that 10 11 you vouch for him. MR. COOPER: Without reservation. 12 13 THE COURT: Good. All right. That will be fine. 14 MR. RAUM: Good Morning, Your Honor. Brian Raum, 15 Alliance Defense Fund, for the defendant intervenor. 16 MR. CHANDLER: Timothy Chandler, Alliance Defense 17 Fund, defendant intervenor. 18 MR. BURNS: Deputy Solicitor General Gordan Burns 19 for the Attorney General. 20 THE COURT: Good morning. 21 MR. BURNS: Good Morning. THE COURT: Very well. And I believe we have 22 23 Mr. Mennemeier on the telephone representing the Governor; is that correct? 24 25 MR. MENNEMEIER: Yes, Your Honor.

THE COURT: Very well. Mr. Mennemeier indicated that he did not think that he needed to weigh in on this issue and, to save money, which is a pressing concern of the State these days, that he thought telephone appearance would be appropriate, and I agreed to do that.

In thinking about the problem that you've presented, I've done a little thinking and some research on something that I've not heretofore been familiar with, that is the law in California that applies to individuals and organizations that sponsor initiative and referenda that are placed before the voters, and have taken a look at the Political Reform Act of 1974, which is codified in the Government Code and some provisions in the Election Code.

And, so, at the outset, before we get into the specific arguments on the issue that is before us this morning, I'd like a little help from both sides, since I'm sure you're far more knowledgeable on these subjects than am I. And tell me a bit about the requirements that apply to individuals and organizations, in this case ProtectMarriage.com is the organization as I understand it, that sponsor and put before the voters an initiative measure.

Some of these questions probably should be directed first to you, Mr. Cooper, since ProtectMarriage.com is your organization. When was that entity organized?

MR. COOPER: Your Honor, the Court kindly assumes a

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level of knowledge with these State Court provisions that I'm frank to confess to the Court, with some embarrassment, that I'm not an expert on, but I have at hand a genuine expert on this in the courtroom. His name is Andy Pugno, Andrew Pugno. He was the ad hoc general counsel to ProtectMarriage, and with the Court's permission I think the Court would be edified very much if I would call my colleague to the podium to treat to these questions. THE COURT: That certainly would be fine. MR. COOPER: Thank you. THE COURT: Mr. Cuneo, is it? MR. COOPER: Pugno, P-U-G-N-O. THE COURT: Thank you. Good morning. MR. PUGNO: Good morning, Your Honor. I cannot say that I was expecting to have to visit with you this morning. THE COURT: I beg your pardon? MR. PUGNO: I cannot say that I was expecting to visit with you and talk about this this morning. THE COURT: Well, this is a discovery dispute and, so, we don't need be too formal about it. MR. PUGNO: ProtectMarriage.com, Yes on 8, is a ballot, primarily formed Ballot Measure Committee. There are different kinds of Ballot Measure Committees. One is primarily

formed when its sole purpose is the passage or defeat of one

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ballot measure. And, so, ProtectMarriage.com is registered as such a committee, as a creature of statute of the Political Reform Act. And I would say that it was either -- I want to say that it was October or November of 2007. THE COURT: 2000 what? MR. PUGNO: And '7. THE COURT: Okay. MR. PUGNO: Roughly one year before the election date. It was roughly around the time that the official proponents which, under the Elections Code, has a different standing. Only a registered elector, a voter, can sponsor a ballot measure. A nonprofit organization, a Ballot Measure Committee cannot submit to the Attorney General to begin the process an initiative. Only a registered voter can. this case there were five registered voters that together submitted the measure to begin the process. THE COURT: And those five registered voters are the intervenors here; is that correct? They're five of the six intervenors. MR. PUGNO: THE COURT: Five of the six. MR. PUGNO: Yes. THE COURT: So there were six? MR. PUGNO: The sixth intervenor is the committee, the creature of statute. THE COURT: I see. But the registered voters for

purposes of putting the initiative on the ballot were the five individual intervenors here; is that correct?

MR. PUGNO: That's correct.

THE COURT: All right.

MR. PUGNO: And then a Ballot Measure Committee primarily formed can also be a vanilla variety or what's called a sponsored committee. In this case it was sponsored in that it's administrative.

The California Renewal, a California nonprofit organization, basically said, "We're going to create this creature of statute and that's going to be this campaign committee." And, so, in this case you will see a project of California Renewal in the name of the committee, which by law the sponsor of the committee has to be named in the committee's legal name as registered with the State. So that's why it has a long name.

THE COURT: Okay. Now, once formed, how long does one of these organizations have to remain in existence?

MR. PUGNO: Well, the committee can terminate at any time. However, most of the time they go on, if the initiative makes the ballot and the campaign proceeds and concludes, generally speaking there is a postelection audit conducted by the State to make sure that all the expenditures were correctly reported and all the contributions were correctly reported, and that all expenditures were authorized by law under the

Political Reform Act.

And then you get either a fine from the Fair

Political Practices Commission or a clean bill of health, and

at that point you're permitted to terminate the committee and

it ceases to exist.

So the lifespan of a committee, of a registered committee, begins at the point that a statement of organization is filed with the State and it ends when a statement of termination is filed.

THE COURT: What is the present status of ProtectMarriage.com?

MR. PUGNO: It is still a registered Ballot Measure Committee, and it is awaiting the conclusion of that audit, which often takes a year to a year and a half after the election day.

THE COURT: I see. So that audit has not been completed and, thus, the termination has not yet taken place.

MR. PUGNO: That's right. We're not permitted to terminate the committee until we have that audit report from the State.

THE COURT: Is that audit ongoing or what's the status?

MR. PUGNO: The State asks for documents and then they're supplied, and they may ask for more, it's a back and forth. And if they find an irregularity, maybe a missing page,

they'll say, "Go look for that"; and, so, we're still in the 1 middle of that audit. We started but it is not completed. 2 THE COURT: Okay. Now, does one of these 3 organizations have officers and directors like a corporation? 4 MR. PUGNO: Unlike a corporation in California, 5 which has to have by law certain officers and directors, the 6 creature of statute, the Ballot Measure Committee, may have 7 multiple what are called responsible officers. In this case, 8 the only responsible officer, as far as the State is concerned, 9 is the Treasurer David Bauer. It only takes one person. 10 I guess the term "committee" is a misnomer because 11 12 it really is a vehicle for conducting a campaign, and in this 13 case the only officer of record in the filings with the Fair 14 Political Practices Commission and with the Political Reform 15 Division of the Secretary of State is David Bauer, the 16 treasurer of the committee. THE COURT: Okay. Now he's not a party to this 17 18 action? 19 MR. PUGNO: That's correct. 20 THE COURT: And what is the relationship to the committee as -- I'm sorry, to ProtectMarriage.com as it 21 22 presently exists of the individual intervenors here, the 23 individual defendant intervenors? MR. PUGNO: Could you restate that question for me? 24 25 THE COURT: What is the relationship to

ProtectMarriage.com --1 MR. PUGNO: Between the intervenors, the registered 2 3 voters? THE COURT: Yes. Between Mr. Hollingsworth, 4 Ms. Knight -- is it Gutierrez? 5 MR. PUGNO: Gutierrez, Tam, and Jansson. 6 THE COURT: -- Tam and Jansson. 7 MR. PUGNO: Sure. Those five electors had special 8 things that they -- and the responsibilities and duties and 9 10 rights and privileges under the Election Code that they carried 11 out as official proponents. They pointed to ProtectMarriage.com and said, "This is who we would like to 12 13 manage this campaign." 14 THE COURT: So the way to think about them, from a 15 legal point of view, would be as directors of the organization; is that fair? 16 17 MR. PUGNO: Not at all, Your Honor. 18 **THE COURT:** Okay. How is that incorrect? MR. PUGNO: Well, because under California law, once 19 20 the official proponents -- the official proponents have a duty and then responsibility and powers unto themselves. Any 21 organization or any group of people or any one person can go 22 23 out and form a Ballot Measure Committee. In fact there were multiple committees formed and operated in support of the 24 25 Yes on 8 position. I think at least three or four, maybe more.

On the No on 8 side there was one principal committee, but there were others, kind of free actors, that started their own committees as well.

And, so, there is -- at this moment I cannot think of a legally significant connection where a proponent points to a committee and says, "We govern that committee," unless they were to themselves go out and register the entity as themselves.

In this case we have a very broad coalition, a lot of people involved that work with the proponents; and the proponents and the rest of the coalition said, "We want to form a committee and we want this treasurer to form the committee for us."

So the proponents by virtue of their status as proponents do not have any legal authority over the campaign by virtue of their status having submitted the measure for the voters, just in the same way that they don't have any official director status over any of the other five or six organizations that went out and started a Ballot Measure Committee of their own.

THE COURT: Well, is the implication of that that ProtectMarriage.com is really an entity that's separate from these five individuals or is there a connection here that --

MR. PUGNO: The connection is that they were all working together, that this was a coalition, and that the

proponents acknowledged this committee as the vehicle, the creature of statute, the vehicle selected for this broad coalition of many people through and by which to conduct this campaign.

THE COURT: Now who has possession of the books and records of ProtectMarriage.com?

MR. PUGNO: Well, the financial books and records are all in the possession of the treasurer, David Bauer.

THE COURT: Okay. And he would be responsible, then, for maintaining those and presumably making those available to the auditors who come in to do the postelection audit?

MR. PUGNO: He has two responsibilities, both dealing with the postelection audit and filing the periodic statements that have to be filed for public disclosure.

THE COURT: Let's see, the audit is conducted by the Fair Political Practices Commission; is that correct?

MR. PUGNO: Well, I'm going to have to plead a little bit of ignorance. I think that it's handed over, believe it or not, to auditors of the Franchise Tax Board who come in and do this for Political Reform, the Political Reform Division of the Secretary of State's Office. I blend the two because the Fair Political Practices Commission also has jurisdiction to investigate and prosecute failure to disclose and things like that.

THE COURT: All right. Where are the books and 1 records of ProtectMarriage.com maintained and located? 2 I would have to say, Your Honor, in many 3 MR. PUGNO: I mean, there was a professional campaign manager that 4 was hired to conduct the campaign. Many of those records are 5 located there, and we have many volunteers and independent 6 contractors who work for the campaign and with the campaign. 7 And, so, depending on what the scope of the books 8 and records of the campaign is understood to be, that would 9 define how big the circle is of where those are located. 10 11 I mean, there were literally hundreds of people 12 involved in this campaign. This was a 40-million-dollar 13 campaign involving hundreds or thousands of volunteers and 14 workers all the way from the very minimal involvement to a 15 great deal of involvement. And, so, these campaigns are 16 typically conducted in this fashion where it's a coalition and 17 lots of people involved, and the records are enormous because 18 there's a lot of work associated with qualifying and passing a ballot measure. 19 20 THE COURT: Okay. Well, this all bears on the burden issue in a discovery dispute. 21 22 All right. We'll we may have some more questions on 23 this line as we go along --MR. PUGNO: Thank you, Your Honor. 24 25 THE COURT: -- but that was most helpful indeed, and

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I appreciate your assistance.
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                 MR. PUGNO: All right. Thank you, Your Honor.
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                 THE COURT: You bet.
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                 MS. LEE: Your Honor, may I make one clarification?
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                 THE COURT: Yes. You are?
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                 MS. LEE: I'm Mollie Lee, Deputy City Attorney for
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      the City and County of San Francisco, for plaintiffs
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      intervenors.
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                 THE COURT: Tell me your name again.
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                 MS. LEE: Mollie Lee.
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                 THE COURT: Ms. Lee.
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                 MS. LEE: Good morning, Your Honor.
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                 THE COURT: You didn't -- oh, yes, you did sign in.
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     All right.
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                 MS. LEE:
                           I want to clarify the relationship between
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      the primarily formed Ballot Measure Committee
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      ProtectMarriage.com, which you were inquiring about, and the
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      five individuals who are also listed as defendant intervenors.
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                 The defendant intervenors state in their own papers
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      that ProtectMarriage.com was designated by these five
      individuals who have an official status and act in a
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      legislative capacity in proposing a ballot measure and
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      submitting it for circulation and eventually advocating for its
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     passage.
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                 And in thinking about this in the larger scheme of
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California's direct democracy, system of direct democracy, you see individuals take on the specific role under the California Elections Code, and they then in this case say that they designated ProtectMarriage.com as the official Proposition 8 campaign committee.

And, so, to the extent that defendant intervenors are now attempting to sort of disaggregate that, I think that's an unfair characterization of what's going on here, where we see a clear link between five individual voters who assume a legislative role and the campaign committee that they designate to carry out that function.

THE COURT: What's the implication of that for purposes of the discovery dispute before the Court this morning?

MS. LEE: You know, I think the implication really goes to the public interests that are at stake here. And, as you note, the Political Reform Act recogni -- or you noted the Political Reform Act may be relevant here; and the Political Reform Act, as well as the California Constitution and other open meeting and public records laws, recognize there's a strong public interest in open government and in public access to information about the conduct of government, which includes the legislative -- access to legislative records that relate to statutes and proposed constitutional amendments.

And, so, here when you see individuals who are

acting in a legislative capacity, they are assuming a legislative role, and the general interest in open government also extends to an interest in their activities in furtherance of this legislative function.

THE COURT: Well, we are getting a little ahead of

ourselves, and I haven't heard from Mr. Cooper; but one of the questions that occurred to me in reading these papers, and in fairness to both sides I should probably put this on the table, is the application of California's open meeting and open records laws to individuals or organizations which undertake what is, in essence, a legislative function.

And, obviously, it's a little different when you're attempting to apply those to Boards of Supervisors or City Councils or the State legislature or some State commission. But when citizens organize to perform that same function, there would seem to be some carryover to the activities of those individuals, but I can well understand the carryover may not be direct.

MS. LEE: Exactly, Your Honor, and if you'd like,
I'd be happy to speak to that later or now.

THE COURT: All right. Fine.

All right. Anything further on setting the groundwork before we turn to Mr. Cooper for his argument?

(No response.)

MR. COOPER: Thank you, again, Chief Judge Walker.

I have nothing further on the terrain that this discovery dispute is based on; and I'd like to, I guess, frame our dispute by identifying what, at least by my reckoning, I think we are agreed on.

The plaintiffs, as we understand it, are not seeking production of any internal, private communications between and among the defendant intervenors, which have been identified, the five individuals and the committee ProtectMarriage.com, number one.

Number two, the defendant intervenors are producing and have produced and are continuing to search for and produce, as we find them, all communications that were made or distributed to members of the public at large, what we call public communications; and that includes communications that were targeted to particular types of members of the public at large, such as members who have an affiliation with, say, the Republican Party.

But what we're not producing, pending this Court's consideration of our petition and its ruling, are communications between and among the defendant intervenors and the others that Mr. Pugno has described to you that have formed an associational bond for purposes of this political activity, this core political activity. And that obviously includes people as close to the ground zero, if you will, of this campaign as the ad hoc Executive Committee that gave it much of

its direction and management; and the campaign consultants, Mr. Frank Schubert, whose name has been forwarded previously; and other paid consultants and agents; the donors who step forward to fund this very large campaign; and the people who step forward to volunteer; and these can be some pretty large numbers, as Mr. Pugno has indicated.

But, Your Honor, the lines aren't easy to draw in this case but, by our lights anyway, we think that is the line that is compelled by core First Amendment issues.

What the plaintiffs are seeking are communications between and among the defendant intervenors and any third party, any third party, including members of the ad hoc Executive Committee as we understand it, individual donors, e-mail communications that are one on one, all the communications between the political consultant that gave the strategy or at least informed the strategy of this campaign, and the individuals who formed to manage and to give it its direction and in the fuel of funding.

THE COURT: Who were the members of this ad hoc committee?

MR. COOPER: Your Honor, that's never been disclosed. I think I have seen -- we have admitted that they're about six or eight members of the ad hoc Executive Committee, some of whom had relationships with larger organizations, including religious organizations, that had a

key and central interest in the campaign to advance Proposition 8.

But we've never seen where -- and I don't believe,
Your Honor, it's ever been publically disclosed who those
ad hoc members were, and the law requires that donors be
disclosed at least if they've given a hundred dollars or more;
and we have thousands of donors, Your Honor, who gave \$99 or
less, some of whom to avoid the disclosure that this very
discovery dispute would bring forward publically.

THE COURT: Well, those donors who gave more than a hundred dollars names are already on some Web site. I don't know whether it's an official Web site or one that's been picked up in some fashion, but that information is already out in the public; is it not?

MR. COOPER: Those names are out there, yes, Your Honor.

And one other area where we have some very important agreement is, and these are the proponents' words -- excuse me, the plaintiffs' words themselves, and that is that the proponents' communications concerning Proposition 8 referendum campaign are core political speech and are undeniably entitled to First Amendment protection.

There's also no dispute here that the disclosure of the names of those donors brought forward widespread economic reprisal, widespread harassment, widespread abusive practices

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that are detailed in our motion papers and detailed graphically in another case that we've called the Court's attention to also brought by ProtectMarriage.com. THE COURT: Is that the case in Sacramento before Judge England? MR. COOPER: Yes, Your Honor. THE COURT: I read that. MR. COOPER: And that is the case that raises what we believe are grave constitutional objections to the disclosure requirement itself. THE COURT: Let me go back for a minute to this ad hoc Executive Committee. What role did it play in the campaign? MR. COOPER: Your Honor, I believe that it is most accurate to say that it provided the executive direction to the campaign. It made decisions relating to, for example, who the campaign itself would engage for professional political consulting services and such things as that, including --THE COURT: So it hired the consultants? MR. COOPER: That's among the things, yes, sir, but also gave it its strategy direction in consultation with obviously professional political advisers and others. It was primarily responsible for giving management and direction to the fundraising effort. Many of the members of the ad hoc Executive Committee were themselves large --

responsible for large amounts of the funding.

So the ad hoc Executive Committee was a group of volunteers just like anyone clicking a volunteer button on the Web site, but they were -- they volunteered, you know, at a very intensive level in order to assist this campaign and give it direction and executive management.

But they really weren't any different from the volunteers who came to lick envelopes and stamps and help in the sense that these individuals, small groups like the ad hoc committee and large groups like the whole of the volunteers, formed an associational bond to advance this critical, to them, political effort and engage in this political activity.

Your Honor, to put -- and I think the First

Amendment, elements of the First Amendment privilege balancing

test that the cases that we've cited to the Court go through

when this kind of claim is being made to resist a discovery

inquiry into core political activity, the First Amendment

elements of that are established by agreement to the parties.

The parties agree this is core political speech, that there has

been this widespread economic and other types of reprisal.

The next step for this Court is to examine, well, okay, what compelling interest is there for requiring this disclosure, for requiring the disclosure that the plaintiffs --

THE COURT: Before getting into exploring the First

Amendment privilege that you're claiming --

MR. COOPER: Yes, Your Honor. 1 THE COURT: -- and dealing only with the issue you 2 just touched upon, namely, the concern about reprisals or 3 threats of one kind or another if there were disclosures, why 4 wouldn't a protective order that required the disclosure of 5 certain materials on an attorneys'-eyes-only basis be 6 sufficient to protect against those concerns? 7 MR. COOPER: Your Honor, that's a fair question. 8 It's come up -- it's come up before and in several cases, and 9 it is typically denied in the same way attorney-client 10 privilege isn't something that privileged materials are simply 11 12 provided to the other side on an attorneys'-eyes-only basis. 13 And this actually gets a little bit ahead of at 14 least the logic, it seems to us, of the First Amendment 15 interest at stake here, but there are three cases that have 16 permitted, that we've been able to find, a protective order 17 like the Court is suggesting. I think we've cited them all to 18 the Court. THE COURT: Let's see, those cases are what? 19 20 They're cited in your papers? 21 MR. COOPER: They are cited in our papers, Your Honor. 22 23 THE COURT: All right. 24 MR. COOPER: Yes. They're the Christ Covenant case from the Southern District of Florida, Anderson against Hale

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from the Northern District of Illinois, and *Dole against*Service Employees Union, a Ninth Circuit case.

**THE COURT:** Okay.

MR. COOPER: And each one of those cases, and I offer the Christ Covenant case that it seems to me is the most elucidating on this point, all three of those cases involved an eyes-only device but only after the Court concluded that the information that was sought had overriding relevance to a central issue in the case.

And even then, for example, in the Christ Church case, the issue was whether or not the church should be allowed to build a new facility because it claimed under a federal law that its religious practices and exercise of its religious freedoms were being burdened because its congregation wasn't able to fit in the sanctuary anymore. They had to turn people away.

And, Your Honor, the town that had denied them authority to build a new building then sought discovery of individual members. They wanted the members so they could go and depose the members themselves. The Court denied that request limiting it to only those members who had actually been turned away from a sanctuary. The church had to identify those members. And the attorney and only the attorney could ask questions only about: Is it true you were turned away from a sanctuary service?

The point I'm making here, Your Honor, is that the circumstances which, in this balancing process, which made it appropriate to invade those associational freedoms, those First Amendment freedoms of protecting them, for example, the membership, the names of members of a church, were overridden because of the overriding relevance of the information.

This brings me back to a point, Your Honor, that seems to me puts this into, you know, very, at least for me, illuminating terms. Suppose that the California Legislature enacted an election law requiring that the official proponents of a referendum measure, any referendum, were required on a realtime basis during the campaign to provide the internal, nonpublic kind of information that the plaintiffs seek here to the opponents of the referendum, something like this open meetings law perhaps.

Your Honor, I would submit to you that a law like that would not stand a moment's chance under a First Amendment review because it would go to the core of, as these discovery requests do, go to the core of political associational activity.

THE COURT: Well, picking up on that and Ms. Lee's point, a legislative committee, City Council that meets to discuss some proposed policy must meet in open, the discussions amongst the members must be on the record and open and accessible to those who would oppose whatever policy is being

fostered.

Why wouldn't the same -- and that seems to not interfere with the legislative process. Why wouldn't the same principle apply here when citizens undertake what is, in essence, a legislative process?

MR. COOPER: Your Honor, the first point I would make is because the citizens themselves are engaged in this democratic political activity themselves not as elected representatives in public hearings or public mark-up sessions, or things such as that.

Even in that context, Your Honor, I can't imagine that the kind of information that plaintiffs are asking for could be required of legislators even. Their e-mail exchanges with fellow legislators, their written communications with individual constituents, could those things be brought forward in order to test, for example, what the real purpose was as opposed to the public information that was available?

The law we have here does not place those kinds of public disclosure burdens on one of these initiative committees, and I suggest to you that it couldn't.

THE COURT: That touches on one of the reasons I was interested in when ProtectMarriage.com was organized. It would seem to me -- let me be the devil's advocate here. If you and I engage in a discussion that some law ought to be changed or there ought to be some initiative measure developed, of course

our discussions would be private discussions; but once we organize a committee, register that committee with the State authorities to promote that particular initiative or legislative measure, then the activities associated with that organization take on a different character; do they not? They are no longer private discussions subject to the kinds of First Amendment protections that you're speaking about.

MR. COOPER: Well, but, Your Honor, I believe that they are.

THE COURT: Okay. Why?

MR. COOPER: They continue to be private discussions because there's no law that has ever suggested that they're not. And, so, the individuals who are involved in this campaign, when they exchange their views and their thoughts and their ideas about political strategy and things that are at the very core of their freedom of political activity and speech, they exchanged without any inkling of a notion that there might be a statute that could be enacted, because certainly there had never been, or that there might be a judge who could come along and say, "Those communications that you engaged in, I want your political opponents to hear them now."

It may well be that the law could, for future political activity of this down the road, be crafted like the law you're suggesting here, an open meetings kind of law. I don't think so. I suggest to you that it would raise the

gravest First Amendment questions, but at least it wouldn't be a retroactive disclosure of communications that were uttered in a nonpublic way.

And communications, Your Honor, and this really is also at the heart of our petition here to you as well as at the heart of the First Amendment balancing test that the Courts go through when this kind of discovery is sought. And that is, what private communication or nonpublic communication that any of the people who formed an associational bond with one another to get this thing passed or, for that matter, people who formed associational bonds on the other side of it to defeat it, what nonpublic communication could possibly be relevant to the central issues in this case?

THE COURT: That's quite a different argument, and before we get into that, I think that's something we need to talk about.

Is this First Amendment privilege that you are contending applies here different in character from any other privilege; attorney-client privilege, the priest-penitent privilege, and so forth? Is it a different privilege in any qualitative sense?

MR. COOPER: I think it is, Your Honor, in the sense that its origins come from the First Amendment. They don't come from the common law the way the attorney-client privilege does, even though it obviously is infused with due process

consideration, which are constitutional in nature; but at least in that --

THE COURT: Let me put the cards on the table. The reason I ask is, as you well know, assertion of a privilege or work-product protection requires certain disclosures. You have to disclose the items that you are withholding from production, identify them sufficiently so that the individual on the other side or the party on the other side is able to determine whether the privilege is well taken.

Why would that requirement not apply to this First Amendment privilege that you are asserting?

MR. COOPER: Your Honor, I don't think that requirement could apply and I will put to the side the question of burden the Court mentioned earlier, which would be unimaginable. But the attorney-client privilege is designed to protect an attorney's communications with his client; and if those communications aren't with his client, then they're not protected.

These communications, Your Honor, they go to the very identity of the individuals with whom the communications are taking place. That is the -- that is the font, if you will, from which this whole line of First Amendment cases comes from, the NAACP against Alabama case, the membership list. It is the identity of the individuals, which a privilege log requires understandably, that is itself at the essence of this

First Amendment privilege, the identity of the donors.

The point here is even under the existing law, which we think raises gravely serious First Amendment concerns, the existing law requiring simple disclosure of the name of donors above a hundred dollars, that led to the very chill in the associational privileges that the First Amendment is designed to prevent.

THE COURT: I realize there are protections that the cases have purported to membership lists, such as the NAACP case many years ago and similar organizations.

But there's also a line of cases which holds that it is quite relevant to the voters' consideration of initiative and referendum to be able to identify the sponsors, the individuals who are behind the particular initiative or referendum.

So the identity of supporters of a particular measure is a relevant consideration for voters, and the Political Reform Act requires a fair amount of identification, and that identification is consistent with the First Amendment. It doesn't infringe on this First Amendment association activity, does it?

MR. COOPER: Yes, Your Honor, I do believe that just the disclosure requirement, even though it is indeed supported by a strong interest in public and public information concerning who are the sponsors of a particular campaign

initiative, referendum initiative, but I also believe that the First Amendment interests that are at stake at that are of core importance.

And this -- you know, I've called your attention to my friend's very fine brief in the *Citizens United* case in which they themselves have challenged the federal disclosure requirements under the First Amendment citing the widespread economic reprisals suffered by donors disclosed in California in the Prop. 8 campaign. These implicate First Amendment interests of the highest order.

And, Your Honor, when we are talking about more than just disclosing a name, we're talking about disclosing the actual content of speech like the private communication that you and I might have if we were involved in this campaign, it goes beyond, well beyond, in terms of its encroachment into these First Amendment values, than just the name of a donor.

And I want to share with the Court a passage from this McIntyre case, which I think speaks directly to the issues, from the United States Supreme Court at 514 at page 348. Your Honor, that case, and we describe it very succinctly in our paper, our opening paper to the Court, dealt with the validity of a law requiring one Mrs. McIntyre to provide her name and address on a leaflet that she distributed at a middle school which urged her fellow citizens there to oppose a local referendum raising taxes for educational

purposes. And that's all it was, just a disclosure requirement. She was fined a hundred dollars because her leaflet didn't have that disclosure on it and she refused to put it on there.

Here's what the majority of the Supreme Court said as it struck down that requirement. And keep in mind this was a woman who brought her own leaflet, nobody doubted who the author was, to this gathering. Here's what they said in striking down that disclosure requirement: (reading)

"We think the identity of the speaker is no different from other components of the document's content that the author is free to include or exclude."

And they continue: (reading)

"The simple interest in providing voters with additional relevant information does not justify," again, "the simple interest in providing voters with additional relevant information does not justify a state requirement that a writer makes statements or disclosures she would otherwise omit."

So it's very clear that not only did she have a First Amendment right not to disclose her name on her leaflet, but she clearly had a First Amendment right to be her own editor, to not disclose what she didn't want to disclose

publicly.

And, Your Honor, could the State in this case have compelled Mrs. McIntyre to disclose her drafts of that leaflet? Plaintiffs seek drafts of all of my information. Could they have required Mrs. McIntyre to disclose her e-mail communications with her own political confidents as she's forming her own speech, her own strategy of how she will persuade her fellow citizens to join her in opposing that measure? Your Honor, we submit to the Court, no.

And, so, the question becomes: Is there a more compelling reason in the context of this discovery? Because I can't imagine that this could have been compelled of us, this kind of information, just, you know, in the open political -- open political arena.

THE COURT: Well, that brings us to your relevancy issue.

MR. COOPER: Yes, Your Honor. Yes, it does.

THE COURT: All right.

MR. COOPER: And in the cases, Your Honor, that have gone through this balancing process, and I mentioned earlier three cases that did find appealing your -- the idea you suggested of a possible kind of attorneys' eyes only type of protective order.

But, Your Honor, the key question in these cases is: Well, is the information sought of overriding relevance to a

central issue in the case?

And, Your Honor, the plaintiffs haven't identified any issue in this case other than voter motivation, other than the purposes of this referendum, which is itself inseparable from voter motivation, to say that their inquires are relevant; and we would submit to Your Honor the nonpublic communications of individuals involved on either side of this debate can't possibly weigh.

THE COURT: How do we determine whether a communication is public or not public, and who makes that determination?

MR. COOPER: Well, you're going to make it.

THE COURT: What's that?

MR. COOPER: You're going to make it.

THE COURT: Well, but that means I have to look at each communication. I'm happy to work on this case, but I don't know that I want to read all of those.

MR. COOPER: Well, here's the principle that I want to submit to the Court, this is the principle and it doesn't obey quantitative laws here because this principle does indeed shield communications that were shared among large numbers of people. But the principle I want to suggest to the Court is that a communication is public when it is distributed and intended to go to members of the general public, even if it has some targeting theory.

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But it isn't public if it's going to people and is intended only for people with whom you have formed what I call an associational bond, a political associational bond. rights flow from our right to associate for political purposes and our right --THE COURT: Let's try some examples. Obviously a leaflet or a radio or television advertisement that is broadcast, that clearly is a public communication. MR. COOPER: Yes, Your Honor. THE COURT: There's no question about that. MR. COOPER: And we've already produced those, though with reservations of our right to suggest that some or all of them may not be admissible when we get to our trial; but, yes, Your Honor, we've produced them. THE COURT: Admissibility, we're not at that stage now. MR. COOPER: True. THE COURT: How about mailers to identified groups, say members of the Republican Party you mentioned, or members of a particular organization, a church, Boy Scouts, whatever, Boy Scout leaders? We're going to send a mailer to all of the Boy Scout leaders in California. Would that be a public communication? MR. COOPER: I believe that it would and, Your Honor, the kind of inquiry we're going through right now,

we obviously have tried to think through and we've done a lot of, you know, backing and forthing with our friends for the plaintiffs; and, in fact, it was as a result of that backing and forthing that our own position was adjusted.

Because we suggested early on in our conversations with Mr. McGill, I'm told by my colleagues, that perhaps some of those kinds of communications would not be public. We, as a result of those discussions, we thought better of it and they would. We do believe that they would.

THE COURT: Okay. What about a proponent, one of the proponents meeting with a coffee klatch of some organization, rather like the coffee klatches that political candidates have? They go around to churches, groups, the Kiwanis Club, and whatnot, and speak to members of that organization. Is that a public communication?

MR. COOPER: It probably is, Your Honor. And I say "probably" only because it is entirely conceivable to me that it could be a gathering of people who have made known their support for Proposition 8 and they want to hear how they can help advance this campaign and convince their fellow Californians to support it. I believe that would not be a public discussion.

THE COURT: Would not be?

MR. COOPER: Would not be. If the individuals are donors, for example, a coffee klatch with donors, a coffee

klatch with volunteers, here's -- those kinds of things; but a coffee klatch of just some people who want to hear our side of this and we're there to persuade, they're just members of the public, yes.

THE COURT: That suggests that the distinction between private and public is a communication to the converted is private; to the unconverted, it's public.

MR. COOPER: Well --

THE COURT: Is that the distinction?

MR. COOPER: That is one way I think of, perhaps, describing this principle I'm offering to the Court, which is: Has there been some associational bond? Do we have a political association? Are we in association one with another for First Amendment purposes? Have we joined the NAACP together?

And, Your Honor, this is a hard -- these are hard lines. I don't deny it. But if we have formed -- if we are in political association one with another, even if it's one with a thousand others, what we say to each other and the fact of our membership in the association are protected by the First Amendment. That's my submission to the Court.

And, as I mentioned earlier, it doesn't obey, you know, quantitative lines here; and in the context of a referendum fight in this state where you have, you know, roughly 7,000 -- 7 million people on both sides, yes, the people who have formed associational bonds can grow large.

We had, I'm not sure how many but 10s of thousands of donors. They stepped forward. They sent money to support this campaign. Yes, if they -- to me, Your Honor, they clearly formed associational bonds by doing that, like joining a membership organization; and if they contributed more than a hundred dollars, they understood, presumably, that their association with this cause would be disclosed publicly.

So, yes, I accept the Court's characterization that it does in a sense, at least the principle I'm suggesting to the Court, does in a sense turn on whether you're preaching to the converted or you're trying to convert people to your -- to form associational bond with you.

THE COURT: All right. Thank you very much, Mr. Cooper.

MR. DUSSEAULT: Good morning, Your Honor. Chris
Dusseault of Gibson, Dunn & Crutcher on behalf of the
plaintiffs.

Just organizationally, the way we had intended to present the argument to you is, if it's acceptable to Your Honor, to divide. I would address the relevance issues and the concerns that plaintiffs have raised in that regard, and my colleague, Mr. McGill, would speak to the First Amendment concerns.

THE COURT: Well, you know, ordinarily I enforce a rule that this is not moot court. We have one lawyer on a

Case3:09-cv-02292-JW Document212 Filed09/30/09 Page40 of 74 side. Now, we had a little help from Mr. Cooper on an issue that he properly and I can well understand did not feel comfortable speaking to; but going forward, this is not moot court. So one lawyer argues each proceeding and no other lawyer. MR. DUSSEAULT: Understood, Your Honor. We'll certainly observe that going forward. I appreciate your 7 diligence here. Let me speak very briefly to the issue that we think is really an antecedent issue to the First Amendment concern, which is the fact that these requests are seeking relevant information and that the proponents have not established 13 otherwise in a motion which they don't --14 THE COURT: Let's begin not at the last point where 15 Mr. Cooper left off but his penultimate point. What's the relevance of these third-party 17

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communications? How is that something that is going to lead to admissible evidence in this case?

MR. DUSSEAULT: Absolutely, Your Honor. I think that's the key question, and there are a number of factual issues that this Court has already recognized the Court may need to resolve to reach the merits of the case.

THE COURT: Now remember, Counsel, I didn't make up those factual issues.

MR. DUSSEAULT: Absolutely.

THE COURT: I got those out of the initial case management statements that you all filed.

MR. DUSSEAULT: Absolutely. And we believe,
Your Honor, and we agree that those are issues that are
presented by our claims that may, depending on determinations
made on one issue or another, need to be reached.

But let me give an example. We believe that there are factual determinations before the Court about the applicable level of scrutiny that applies to these claims.

There are factors that the courts have addressed that involve factual inquiries.

**THE COURT:** How does this discovery relate to those factors?

MR. DUSSEAULT: The defendant intervenors are parties to this case, Your Honor. They have chosen to become involved in this case and to make factual and legal arguments to the Court on particular issues; for example, the relative political power of gay and lesbian individuals, immutability, history of discrimination.

If they have documents, and I would submit public or not public, that make statements that contradict the positions they are taking in this case, how would that not be relevant evidence?

And let me give you an example. Let's just assume hypothetically --

THE COURT: Impeachment evidence. 1 Impeachment evidence or admissions, 2 MR. DUSSEAULT: 3 Your Honor. Let's assume that --THE COURT: To what degree is the intent of a 4 legislator relevant to the validity of the legislation that he 5 6 sponsors? MR. DUSSEAULT: Your Honor, I believe that there are 7 cases that we have pointed to in our brief showing that the 8 intent of the proponents of the initiative is something that 9 courts should look to, in the initiative context, to discern 10 11 voter motivation, but my point I think is broader than that. 12 THE COURT: Different from an elected legislator? 13 MR. DUSSEAULT: Your Honor, honestly, I have focused 14 more on how it applies in the initiative context given that 15 that's where we are; but there are cases to which we pointed 16 the Court, including the Washington case, that have 17 demonstrated that in this sort of a context, the Court should 18 look at the overall campaign and the --19 THE COURT: Which Washington case? 20 MR. DUSSEAULT: I'm sorry, Your Honor. Let me give 21 you the cite. The Washington versus Seattle case, looking at 22 statements of the proponents -- that was a Boston case I

believe, Your Honor -- looking at the statements of the

It involved school integration.

proponents to understand whether that was racially motivated.

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I believe that it is relevant to that purpose, but the point that I hope will be clear here is that there is another maybe even more direct path to relevance here, and that is admissions of particular facts.

And let me use as an example a fact like whether sexual orientation is immutable. This is something that has been briefed in the summary judgment brief. It's been talked about.

Suppose hypothetically that one of the defendant intervenors did or commissioned a study, a 60-page study, that went through this issue and said, "We have determined that sexual orientation is immutable and here's why, and we don't want to get into this issue in the campaign because we're wrong on it."

And now they're in this case and they're trying to argue, as an element for not applying higher scrutiny, the opposite side of exactly what their documents show. The notion that their direct on-point admissions on factual issues before the Court are not only not admissible, Your Honor, but not even discoverable? We can't even go try to find out who did that study, perhaps that person would be a good witness in this case I think is unsupported.

And I would note in all the cases that the defendant intervenors have offered, you don't see cases barring discovery in the manner that they're seeking.

THE COURT: That's pretty speculative, isn't it,

Mr. Dusseault? Maybe you can find something a little closer to
home.

MR. DUSSEAULT: Your Honor, frankly, we are in something of a difficult position in that we have been denied, and Mr. Cooper I think has made quite clear today that he intends to continue to deny, access to any of their nonpublic documents. So, unfortunately, at this stage it is somewhat difficult for us to be too specific because we have not seen any of their particular documents.

THE COURT: Well, you have had access to, I believe, at least understanding Mr. Cooper's comment to suggest that you had access to a very substantial amount of public commentary regarding Proposition 8 by the proponents; have you not?

MR. DUSSEAULT: Well, we have, Your Honor, been provided, I think, in the last couple of weeks a body of publicly disseminated documents. And our original understanding, based on their representations, was that that was not targeted, that would only be things available to the public at large. Mr. Cooper now represents that they're including in some of their production things to larger groups.

But I would submit, Your Honor, and I think the defendant intervenors have shown this in their own declarations, there is a real difference between what they might say in their most cleansed, most public documents versus

what they say internally.

And on the issue of relevance --

THE COURT: But if you can find in the wealth of public statements some inconsistencies of the kind that you just described, that would be a pretty persuasive reason to open the door for some of these nonpublic communications.

MR. DUSSEAULT: But, Your Honor, I would submit from a discoverability perspective in this case, why should the defendant intervenors have control over what we see? So if they have had -- let's say they've done a good job and all the bad stuff is private and only the good things come out.

THE COURT: In a campaign, it's a dream world if anybody thinks cats don't come out of the bag in a political campaign.

MR. DUSSEAULT: Understood, Your Honor, but I think one of the fundamental premises of liberal discovery is the notion that documents that are not public are very often the ones that are most candid, most probative to a case.

And they have submitted declarations in this case, in fact specifically saying under oath, "If I knew that this discussion was going to be public, I would have been more," quote-unquote, "guarded."

I would submit that on fact issues before the Court we have a right to unguarded admissions from a relevance and discoverability perspective; and that goes, we believe, to

issues of voter intent and motivation, but it also goes to the numerous issues that we've talked about, not just level of scrutiny but let's say potential state interests. I think this is a very important issue.

THE COURT: Potential what?

MR. DUSSEAULT: Potential state interests.

THE COURT: Okay.

MR. DUSSEAULT: Mr. Cooper's brief repeatedly says that under their standard, the only question is whether there's any conceivable basis for passing Prop. 8 and, therefore, the actual intent of the voters is irrelevant. A couple strong reactions to that.

One is that presumes the correctness of an issue that has not yet been resolved, which is the level of scrutiny. And in discovery we should be permitted to take discovery that would apply to any standard.

But maybe even more importantly, documents may very well go to even the narrow issue that the defendant intervenors present which is, is there any conceivable basis.

Again, one thing that is unique about this case,

Your Honor, is there is almost a complete disconnect between

the justifications offered in the ads and the promotions in the

public discourse about Prop. 8 and the ones that they're now

presenting to you. They are --

THE COURT: That's what I was driving at. What can

you show in that regard?

MR. DUSSEAULT: Well, and if there are internal documents -- and again, Your Honor, I admit that we are forced to speculate to some degree because we have not seen the documents -- if there are documents that say, for example, one possible justification is this notion of responsible procreation. Our testing and studies show that no rational person could conceivably buy that. Don't do it. Don't talk about it. Don't put it in the ads, because no one could conceivably believe it. A statement like that is relevant even to the issue as most narrowly presented by the defendant intervenors.

Now we submit that that is, again, their best case scenario. If there is a heightened level of scrutiny, then the actual intent becomes relevant and I don't believe defendant intervenors have even submitted for a moment that that sort of information would not be relevant.

But I just think it's important to note that they don't get out of the relevance box that they're in by saying that the question is whether a justification is rational.

These are political professionals who are working with this campaign, working on this campaign in addition to volunteers.

If they have studies or documents that talk about the rationality of a potential justification, the conceivability of it, that is, I think, number one, admissible; and, number two,

at the very least something that we should be able to use as a starting block.

The final point I'll make, Your Honor, on relevance, and then I'll sit down, is the approach that the plaintiffs are taking here really turns the discovery process on its head.

The way this works normally in the trial courts is there is liberal discovery at the outset followed later, as Your Honor stated earlier, by specific determinations about what's admissible.

For the defendant intervenors to take the position right now under their best view of the case we should be denied virtually every document regardless of the substance -- and I think that's really important. The defendant intervenors' argument about internal documents in particular has nothing to do with substance. There's just no statement they could make, according to them, that could be relevant to any issue.

This is not the stage of a litigation where that decision is made. The documents should be produced. If with a specific document we discuss its admissibility, then we get to that point.

We are not suggesting, as they say in their reply brief, that somehow there's no limitations on discovery. The limitation that is imposed is whether our requests are tailored to lead to the discovery of admissible evidence.

THE COURT: Well, let's talk about tailoring. Your

request number 8 is exceedingly broad: (reading)

"Any communication by the proponents with

any third party."

Well, that could cover quite a lot of individuals

and organizations. And I can well understand that the proponents might have a lot of this information and, in fact, find it not only burdensome to respond to an inquiry that broadly drafted, but to be in the position where they could not reasonably be assured that they had complied with the discovery request.

Any third party. Now, can you not focus and narrow that inquiry? Could you address the burden objection which the proponents have made?

MR. DUSSEAULT: Your Honor, I suspect that we could; and, in fact, we set out in the meet-and-confer process to negotiate, and that's what normally happens in a case like this is, you say, "Okay. What do you really want? What can we get you?"

But, frankly, we were told in no uncertain terms at the outset that unless it went to every member of the public, we were not getting it. So those discussions didn't go very far.

I do think if --

THE COURT: I gather some progress has been made in that regard.

MR. DUSSEAULT: Well, really just in the briefs,
Your Honor, but not really in the discussions. We're sort of
learning some of these concessions in the briefs and their
argument.

But we would, I think, be willing, according that we can do it, like we're doing everything else in this case in an expedited way so as not to affect the schedule, to talk about some reasonable limitations of third-party communications that would go after the issues in the case.

THE COURT: What limitations do you think would be reasonable at least as a starting point?

MR. DUSSEAULT: Well, I think I made reference to the factual issues and the category of factual issues that we've already talked about a number of times in the case.

Generally the level of scrutiny, the potential state interests, the presence of discriminatory intent, and whether there's a fundamental right involved.

We may be able in a meet-and-confer process to identify the specific subjects, for example, where we would want any documents that address those issues. And I think we can rule out -- and, again, if there's something about, and you often do get documents like this in discovery, but if there's something like, "Hey, let's meet at 5:00 o'clock before this meeting," and they're talking to a third party, I'm not suggesting that that's relevant, but the relevance is going to

turn on the subject matter of what they discuss. If they get into factual subjects that are at issue in this case, we would think it needs to be produced. If they don't, then we could probably work out a limitation.

THE COURT: Well, we've had some discussion here this morning about some of the relationships that exist.

Mr. Cooper has mentioned the ad hoc Executive Committee. The consultants have been mentioned; and, indeed, the consultant, whose name escapes me, but a speech I read in which he described the campaign, which was quite forthcoming with respect to various aspects of the campaign. I should think a discussion along the lines of identifying who some of these third parties are would be very helpful --

MR. DUSSEAULT: I think so, Your Honor.

THE COURT: -- in bridging the gap.

MR. DUSSEAULT: And the way we have approached discovery is we started with the parties, the defendant intervenors. We have since served requests on a narrow group of entities and individuals who are the political consultants and advisers to the parties for this case.

THE COURT: These are third-party subpoenas.

MR. DUSSEAULT: We have served third-party subpoenas, although I would submit, Your Honor, particularly based on some of what was said today, I think that some of those documents should be deemed in the possession, custody,

and control of ProtectMarriage. I think if Mr. Schubert is running the campaign, and I understood Mr. Pugno to say that some of the documents may reside with him, I would think those should be deemed to be in ProtectMarriage.com's possession, custody, and control. But we have, in abundance of caution, sought a subpoena for him.

What we have not yet done is served subpoenas to third-party groups that also worked on the campaign, and I think that is something that we have some intention of doing in a narrow fashion to try to get documents that may be discoverable and relevant, but we had not yet done that.

And we don't intend, Your Honor, I think to get out to every individual by any means, but there are certain bodies that threw themselves completely into running this campaign and trying to get this initiative passed, and they may well have documents that are at the very least discoverable.

THE COURT: Very well, Mr. Dusseault, anything else?

MR. DUSSEAULT: No, Your Honor. Thank you.

THE COURT: You are Mr. McGill?

MR. McGILL: Yes, sir. Thank you, Your Honor.

THE COURT: Your Honor is usually the way you talk to a judge.

MR. McGILL: Thank you, Your Honor, for the correction.

I want to address just three key points of

Mr. Cooper's First Amendment presentation. The first, it bears noting at the outset that defendant intervenors have chosen to be a part of this litigation and that, of course, sets them much apart from many of the cases they cite, including the NAACP line of cases.

I think Mr. Cooper in his reply brief actually identifies the correct way to analyze this as a constitutional matter, and that's the question of whether compliance with normal discovery burdens, normal party discovery burdens in effect constitutes an unconstitutional condition on their right to proceed in this litigation.

And the cases that they cite as illustrative of the fact that a plaintiff can also bring this kind of First

Amendment privilege claim -- the Christ Church case, the Beinin case, the Black Panther case -- all those cases have in common is that -- what they have in common is that the plaintiffs in those cases had rights under federal law that they were seeking to vindicate in that litigation.

So that the discovery basically did present them with the Hobson's choice of either vindicating their rights under federal law -- in the *Christ Church* case it was the RyuPa, rights under RyuPa; in *Beinin* it was a copyright claim; and the *Black Panther* case it was a Section 1985 claim -- either vindicate your rights under those federal laws or give up your First Amendment rights.

And the key difference in this case is that the defendant intervenors have no rights at stake in this litigation. They have no rights that they are seeking to vindicate of their own in this litigation, and that means that it's not an unconstitutional condition to require them to comply with normal discovery.

The second point would be, even under the typical First Amendment privilege analysis, if they get in the First Amendment door, then under the Ninth Circuit's decision in Dole, it's their burden, they have to establish a prima facie burden that the disclosure will result in harassment, membership withdrawal, or discouragement of new members, or other chilling of members' associational rights.

The declarations that appended to the motion simply don't meet that burden. The Ninth Circuit emphasized the evidence has to contain objective and articulable facts which go beyond broad allegations or subjective fears. That's page 1460 of 950 F.2d in the *Dole* case.

If you actually walk through what the declarations say, for instance, the Prentice declaration, paragraph 14, he says: (reading)

"I would have done things differently. My communications would have been more guarded. We would have warned people that their communications might be subject to disclosure."

That doesn't make him appreciably different from many other clients I have who are on the wrong side of discovery; but above and beyond that, there's no allegation of a chilling effect in that declaration. There's no allegation that if he complies with the discovery burdens in this case, that he is actually going -- that his speech will be -- that he will not engage in the associational activities in which he's currently engaged.

The Schubert declaration is actually indistinguishable from the declaration the Ninth Circuit found insufficient in the prior iteration of the Dole case. There in the first version, or I believe at that point it was known as SEU1, in SEU1, the Ninth Circuit said -- looked at a declaration from the attorney of the union that basically opined, based on his experience, that he -- that the union members' associational rights would be burdened if they were compelled to submit the minutes of these union meetings; and the Ninth Circuit found that insufficient as a matter of law to meet a prima facie burden, the prima facie burden that the plaintiff has to -- or that the litigant has to establish.

Schubert goes on to say that he will change the way he does business; but that, again, is not a statement that he will -- he will reduce his speech. He's saying he will change the way he communicates, he will change the way he does business; but he's not saying, "I will not engage in this

speech anymore." 1 The Jansson declaration, paragraphs 2 and 5: 2 3 (reading) "I will dramatically alter my speech. 4 will be less willing. I will seriously 5 reconsider my speech." 6 This, again, is not the types of declarations that 7 the Court found sufficient in the Dole case where there the 8 union members said, "I will no longer go to union meetings. 9 Ι am not participating anymore." 10 11 I think that based on the Dole case, it's difficult 12 to see how the declarations appended to the -- appended to the 13 motion satisfy their prima facie burden of their First 14 Amendment privilege. 15 The final point is that they've asserted the First 16 Amendment privilege in gross, and they urge the application of 17 a balancing test. They urge the application of an examination 18 of relevance versus our need for the evidence versus the costs it will exact on their associational freedoms, but there's no 19 20 way to meaningfully analyze that when you're talking about an assertion that every relevant document is privileged. 21 22 So I don't understand how we could meaningfully 23 engage in any kind of balancing at this juncture. If, Your Honor, has no questions.... 24 25 THE COURT: Very well. Mr. Cooper, I suspect you

want a very brief rebuttal; is that correct?

And then what I would like to do is to take a very brief break and then meet in chambers with a court reporter and one lawyer from each of the parties about a case-management issue that we may confront in the case, and that will be simply an informal discussion not on any of the merits or any of the issues but simply how we organize going forward.

But the floor is yours, Mr. Cooper.

MR. COOPER: Certainly, Your Honor. Thank you very much, Your Honor.

And also I would like now to ask the Court's permission that Mr. Pugno may come back to the podium after you're finished with me because there's something that he believes he needs to correct.

THE COURT: All right. Fine. I appreciate that.

MR. COOPER: Your Honor, I'm going to begin with this notion that the defendant intervenors did not meet their prima facie First Amendment showing.

We have, out of the plaintiffs' counsel own mouth, the acknowledgment of the widespread economic reprisals, reprisals, Your Honor, that continue to go on to this day as was dramatically illustrated on the Web site of Equality California earlier this week; that is, the main No on 8 group. Earlier this week, as they reiterated on this Web site, they are called to continue a boycott against a prominent business

owned by a man who was a No on 8 donor, and for that reason because -- he was a Yes on 8 donor.

Your Honor the declarations that we've submitted and the declarations that were submitted and that we've referred the Court to and we'll be -- you know, hopefully we won't have to redo them and submit them here, but that were submitted in this other case that we discussed earlier --

THE COURT: Well, these disclosure requirements have already passed constitutional muster and those are the disclosures that would, it seems to me, to have the chilling effect that you're concerned about. That's already been found to be acceptable under the First Amendment. So why cannot, if there are these concerns, a protective order be fashioned along the lines that we discussed earlier to avert any further harm that may result from additional disclosure?

MR. COOPER: Well, those disclosures, yes, they have created harm and they continue to do so, but that harm would be -- would only be, we submit to the Court, increased if additional individuals, those, for example, donated less than 99, \$100, were brought forward publicly as a result of this, of this discovery; or the internal actual speech that was used by these donors in their associational -- in exercising their associational free speech freedoms was disclosed publicly.

NAACP against Alabama held that: (reading)

"Past showings of economic reprisal," this

is quoting, "economic reprisal, loss of employment, threat of physical coercion, and other manifestations of public hostility are sufficient to trigger First Amendment past."

Your Honor, the record is replete with, and admitted by the plaintiff -- the plaintiffs here, of this type of -- of this type of chill activity by virtue of those disclosures. It is simply a fortiori that that chill and that type of activity will not -- somehow not attend additional disclosures that come forward as a result of this discovery.

But, Your Honor, I want to go back to this question of relevance and my friend Mr. Dusseault, some of his points. I want to keep in mind that the issues that he has identified are issues of legislative fact. For example, immutability. Let's assume there's some kind of internal discussion about the immutability of sexual orientation; that the proponents decided not to share with the electorate. How could that somehow weigh or bear on any issue this Court has to decide?

Could it be that some study saying, "There's no question that sexual orientation is immutable, that it is internal," could be binding, that could be an admission by the defendant intervenors? Could we bind the State of California? Could we bind the electorate? Of course not.

Could it -- really, could it help this Court's analysis of that legislative fact on which expert witnesses

will be brought forward? I suggest not. And I think the Court was quite correct, that is an extraordinary stretch for relevance.

You know, the closer is the notion that there's some type of nonpublic internal documents going to the issue of voter motivation or going to the issue of some of the plausible purposes that Proposition 8 could serve.

Those are --

case.

THE COURT: Well, he also touched upon the governmental interest in marriage, and the governmental interest in limiting the privileges and responsibilities of marriage to opposite sex couples. So that's something that may very well come out in these kinds of communications.

MR. COOPER: Well, Your Honor, it could.

THE COURT: And that's going to be an issue in our

MR. COOPER: It will be very much an issue in our case; and the issue will be, Your Honor, we submit, under binding Ninth Circuit precedent, again we submit respectfully, whether or not there is any conceivable legitimate state interest supporting or state purpose supporting Proposition 8.

But, Your Honor, regardless of the level of scrutiny, and we're obviously suggesting it will be rational basis, but regardless of what level of scrutiny it is, the information they seek, nonpublic information that never got to

a voter, that could not have weighed on the mind of the electorate itself has -- is simply irrelevant to that question whether or not the electorate embraced any particular purpose, and it doesn't matter.

And the other thing, Your Honor, is I do believe I have to disagree with Mr. Dusseault in terms of whether any Court, any Supreme Court case has looked at that. Our submission to you is that no Supreme Court case, not one, in which the purpose or intent of a referendum measure was at issue has considered the type of information, nonpublic information, never disclosed or presented to the electorate that the plaintiffs seek to discover in this case, not one.

Romer is their key case, is a perfect example of what the Court really does. It examines the purpose of the legislation on the basis of its text known to the voters, on the basis of its historical context, on the basis of how it fits into the rest of the legislative scheme, and on the basis of its effect.

In that case those, in *Romer*, those elements, no internal information whatsoever but those elements concluded -- brought the Court to conclude that all conceivable legitimate purposes could be excluded. It only had one and one evil and bad purpose.

Washington versus Seattle Mr. Dusseault cites. That case is a good example of exactly what I'm talking about.

Proposition I think it was 350 there, Initiative 350 in the State of Washington, the only thing that any of the Courts involved in that case looked at were public information like the text of the statute, the official ballot information provided to the voters, information in the media openly and at large.

There is -- not only is there no Supreme Court case, there's no Ninth Circuit case that looks at this kind of material in determining the purpose or intent, not one; and --

THE COURT: How about that Eighth Circuit case, the South Dakota Farm Bureau case?

MR. COOPER: Well, that's his case. That's his case and it's wrong.

THE COURT: We all have our cases.

(Laughter)

MR. COOPER: That's his case, okay, and I'm going to trudge through all of my cases and, Your Honor, I've got lots of them. And I simply submit to you that the issue never was really examined by Judge Bowman in that case, that South Dakota case. It appears that there wasn't any dispute among the parties in terms of this type of internal stuff that was indeed called upon, although I would simply hasten to add that even the Eighth Circuit in that case acknowledged that the most important, the most relevant material were the official ballot materials submitted to the voters themselves.

The SASSO case in this circuit, though, Your Honor, we think is the most directly on point case that we have; and, of course, the en banc decision, my friends correctly noted went en banc, as we had discussed the panel decision to the Court, but that case, too, looked only at these publicly-available-and-presented-to-the-voters-themselves information.

Finally, Your Honor, there's no California Supreme Court case. When the California Supreme Court is interpreting or identifying the purpose and the intent of a referendum in this state, it looks only at the text of the referendum, the official ballot literature, and the effect its context, its historical placement in context, and here's why. In fact, in the Straus case, when this very initiative was before the California Supreme Court and it had to be interpreted, that's all they looked at and here's why.

The Court explained, not in *Straus* but in another case, my colleague can remind me which case this comes from, but the opinion of the drafters who sponsor an initiative is not relevant since it does not represent the intent of the electorate. And we cannot say with assurance that the voters were aware of the drafters' intent. Yes, they have the South Dakota case. I suggest to you it just doesn't provide either binding authority or, for that matter, persuasive authority.

The final point I want to make before Mr. Pugno comes -- and thank you for your indulgence, Your Honor -- is

that this -- these inquiries to whatever extent, you know, these materials are relevant to the plaintiffs' case, these materials from the other side are relevant to our case, and this -- this dispute I hope will not degenerate into --

THE COURT: Nope. I think that's why I was exploring with Mr. Dusseault some of the alternatives that we might pursue here.

MR. COOPER: Thank you, Your Honor.

THE COURT: Very well. Yes, Mr. Pugno?

MR. PUGNO: Thank you, Your Honor. Andrew Pugno.

And just to clarify, I'm not just wandering in. I am counsel of record in this case, and it just so happens that I have published and done some teaching on the Political Reform Act and the open meeting laws, both of which were brought up by the Court today, so I wanted to address those two items.

THE COURT: All right.

MR. PUGNO: I want to submit, the current Political Reform Act in California marks the outer boundaries of what can constitutionally be compelled in the way of disclosure with regard to political activity. It all traces back to Buckley versus Valeo and that is when we're dealing with core protective First Amendment interests, there is a compelling interest, public interest in the knowing, in the disclosure of public information about the source of money and its corrupted influence -- because of its corrupted influence in politics.

And so all of the political --

THE COURT: Money is the only corrupting influence in politics?

MR. PUGNO: Well, I am sure there are others, but the special corruptive influence of money and politics underpins what had to be a compelling of public interest to justify forcing disclosure of political speech and political information.

The -- and really the entire Political Reform Act flows from that. Everything that it requires has to do with the source of money in campaigns. We haven't really talked about that today, but really everything from a hundred dollars plus, that has to be -- a donor has to be disclosed. When a campaign has received \$50,000 or more from a donor, its advertisements have to say, "Major funding by," and then identify the top two donors to a ballot measure campaign. We see that at the bottom of television commercials now when they're run in California.

The paid political spokesperson who's paid \$5,000 or more, the Political Reform Act requires the campaign to disclose and to put a disclaimer on saying, "This is a paid spokesperson."

The identity of a sponsor who provides funding and infrastructure, like a labor union or a corporation that provides the infrastructure and covers the overhead of a

political action committee, has to be disclosed.

THE COURT: Why would that be a good model for fashioning the limitations on third parties in this case?

MR. PUGNO: Our submission is the disclosure that's permissible with regard to the sources of funding has already all been made in compliance with the Political Reform Act through the periodic disclosures that are made, all of which are public documents, all of which the plaintiffs, intervenor plaintiffs, have.

What they seek in this case today is far beyond all of that, and it would be completely foreign to the Political Reform Act because the Political Reform Act nowhere requires the disclosure of who's making the decisions, what -- their internal communications, their deliberative process, anything that is not 200 or more pieces of mail, a billboard, a, television commercial, and so on, those don't even have to have disclaimers on them unless they are communicated to the public at large.

In other words, what I'm trying to say is that the Political Reform Act, and it didn't really occur to me until the Court brought it up today, really is the measuring stick for what constitutionally can be compelled in the way of disclosure; and it all traces back to the compelling government interest, public interest, in knowing the source of money in politics, and all of that has been disclosed. What is being

sought here is far beyond that. So I think that's very instructive.

The second point on the open meeting laws, on the open meeting laws, the Brown Act in California, the whole purpose is that public decisions be made in open and public.

THE COURT: This is the Ralph M. Brown Act; right?

MR. PUGNO: Yes, the Brown Act, that's correct.

There are really three purposes of the Act and that is that the public be given notice when a decision is going to be made, that the public be given a chance to be heard by the decision makers before the decision is made; and, third, that the decisions be made in an open and public forum with exceptions.

Okay. Private conversations among City Council members, members of the governing enacting body are not subject to the open meeting laws. A meeting with a constituent, the content of that meeting is not covered by the Ralph M. Brown Act.

So that tells us that that has nothing to do with this case, because there the decision makers are the City Council members or the County Board of Supervisors, and the public has an interest in seeing public decisions made in a noticed forum where there's an opportunity to be heard by the public and the decision is made publicly.

In this case, the enacting body is the electorate,

the people of California. And, so, it cannot be said that anything that bears on the decision of the electorate was not available to the electorate; or I should say that anything that is relevant to -- went into the voters' decision making was not available because it was public.

In other words, if our proponents, if our intervenors were City Council and they tried to make this decision to pass or not pass Proposition 8 in the backroom, that would violate the open meeting laws. But because they are not the decision makers, they're the proponents, the decision maker is the electorate, the open meeting law actually tells us that all of the public interest in notice and opportunity to be heard and that the decision is made publicly, all of that is satisfied in the open initiative process where the people themselves are the enacting body.

THE COURT: All right.

MR. PUGNO: Thank you.

THE COURT: Thank you.

Now may I take a brief break and then we'll set up in the jury room? And can I see Mr. Cooper, Mr. Burns, and Mr. Dusseault and Ms. Lee. Just an organizational matter going forward.

(Recess taken at 11:49 a.m.)

(Proceedings resumed at 11:54 a.m.)

(The following proceedings were heard in chambers:)

THE COURT: Ordinarily, Counsel, this is something we just discuss off the record; but given this case, I thought we better have it on the record in case anybody asks what we're talking about.

I wanted to alert you. There has obviously been a lot of public interest in this case. I was, therefore, pleased to see a rather sparse turnout in the courtroom this morning.

I suppose discovery disputes don't generate the kind of interest that we've had in the past.

MR. COOPER: I actually thought I was in the wrong place.

THE COURT: But I don't think we can count on that going forward. And what we have done in similar situations where there has been more interest in the case than there are seats in the courtroom, is to set up an arrangement whereby the images of counsel, the witness, and the judge can be relayed into another courtroom. We use the ceremonial courtroom on the 19th floor of this building, which has a substantial amount of seating capacity.

So we can accommodate a lot more people in a case that has widespread public interest, and that proves to be of some value and interest to the media as well because they're able to come and go a lot more readily than they can in a courtroom where the proceedings are actually transpiring.

You saw in the courtroom today three cameras and

they aren't positioned where they would be, but they were 1 approximately where they would be. I assume that none of you 2 have any objection to that procedure. 3 ALL: No objection. None at all. 4 THE COURT: I appreciate that. 5 And we've also received some inquiries, although I 6 have not responded to these inquiries, about projecting this 7 image even beyond an overflow courtroom, and you might consider 8 what your position is with respect to that. 9 I haven't acted on that in any way. I haven't even 10 11 responded, but you might consider whether you have a concern 12 about that, or you don't object to it, what limitations, if 13 any, you think ought to be placed on it. 14 The case is going to generate the kind of attention 15 that this case has already generated, will generate, is 16 something that we ought to be aware of. So give it some 17 thought, confer amongst yourselves. 18 Obviously, what we do is open and public and should be, but we want to do it in a way that's consistent with the 19 20 rights of the parties and the appropriate decorum and dignity of the judicial process. 21 22 23 about.

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So, anyway, that's what I wanted to talk to you

MR. DUESSEAULT: Thank you, Your Honor.

How would you like us to get back to you on our

thoughts about that?

THE COURT: I suspect you can confer amongst yourselves and either get back to me in writing, a joint letter; or, perhaps, if you have separate positions, you can do that.

And maybe you don't need to. Maybe if you're perfectly happy with what I've told you about the overflow courtroom and you don't have any concern about, say, this image being broadcast beyond that, then you don't have to respond. I just wanted to give you a heads up. I didn't want you to be surprised.

MR. COOPER: Your Honor, may I ask you --

THE COURT: Sure.

MR. COOPER: -- what the display of the image beyond the overflow courtroom might contemplate? A public broadcast?

THE COURT: The image itself would be counsel, the witness, and the judge on a split screen, and that's what would be shown in the overflow courtroom; and if it extended beyond that, that's what would be shown.

MR. COOPER: I see. And do you contemplate that it might be shown on a public television station or something like that? I mean --

THE COURT: I certainly received an inquiry about that.

MR. COOPER: Okay. No surprise.

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THE COURT: No, it isn't a surprise. It isn't a surprise. There are, of course, Judicial Conference positions This is all in flux. As you know, the Ninth Circuit on this. has broadcast certain arguments. I'm sure you know the recall litigation in, what was that, 2003? MR. BURNS: Actually the In Re: Marriage and the Straus cases were televised. THE COURT: Well, I was thinking of the Ninth Circuit, the challenge to the Governor Davis recall, that was broadcast in Ninth Circuit. No, the State is far ahead of the Federal courts in both the technology and the sophistication in handling these issues; but the Ninth Circuit has, at least in that case, and I think in some other cases, permitted broadcast of those proceedings. MR. FLYNN: And the Ninth Circuit also pretty regularly has the close-circuit to deal with overflow rooms because their rooms are much smaller. THE COURT: Yes. So, anyway, I wanted to give you a heads up. MR. COOPER: Thank you very much, sir. I appreciate that. (Pause in proceedings.) MR. DUESSEAULT: May I clarify one more thing, Your Honor?

THE COURT: Sure. MR. DUESSEAULT: Your moot court rule, no moot court rule, if we have, for example, on the motion for summary judgment that's coming up, we've got one moving party, two opposing parties on the same brief, one person --THE COURT: Well, each party gets to speak, but what I don't like are seriatims. MR. COOPER: We appreciate the patience today. THE COURT: One lawyer takes one issue, another lawyer takes another issue, and so forth. Thank you. ALL: THE COURT: Thank you very much, Counsel. (Proceedings adjourned at 12:01 p.m.) 

## CERTIFICATE OF REPORTER

I, KELLY BRYCE, Court Reporter for the United States

Court, Northern District of California, hereby certify that the

foregoing proceedings in C 09-2292 VRW, Kristin Perry, et al v.

Arnold Schwarzenegger, et al., were reported by me, a shorthand

reporter, and were thereafter transcribed under my direction

into typewriting; that the foregoing is a full, complete and

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Kelly Bryce, CSR No. 13476

Kelly Bryce

Monday, September 28, 2009